

## Message Text

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64

ACTION PM-09

INFO OCT-01 EUR-25 ADP-00 CIAE-00 DODE-00 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12

NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19 IO-12

OIC-04 AEC-11 OMB-01 RSR-01 /154 W  
----- 055984

R 291836 Z MAR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4193

INFO AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMEMBASSY BRUSSELS

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 04660

HELSINKI FOR MPT DEL; VIENNA FOR MBFR DEL; USBER ALSO  
FOR AMBASSADOR

E. O. 11652: GDS

TAGS: PFOR, GW, UR

SUBJECT: CSCE: PRINCIPLES OF INTERSTATE RELATIONS

REF: A. HELSINKI 752; B. BONN 3733

1. WE ARE RELIABLY INFORMED THAT DURING A TWO HOUR  
CALL MARCH 28 ON STATE SECRETARY FRANK, SOVIET  
AMB FALIN RAISED THE TOPIC OF CSCE, AND PARTICULARLY  
THE QUESTION OF INVIOABILITY OF FRONTIERS, CITING  
MENDELEVICH AS HAVING REPORTED THAT THE FRG DEL  
IN HELSINKI HAS BEEN " LESS COOPERATIVE THAN OTHER  
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WESTERN DELS AT HELSINKI." FALIN WENT ON TO SAY THAT THE USSR COULD NOT UNDERSTAND WHY IT WOULD NOT BE POSSIBLE TO TREAT THE PROBLEM OF INVIOABILITY OF FRONTIERS AS IN THE WARSAW TREATY, THE FRANCO/ SOVIET ENONCE AND THE SOVIET/ AMERICAN DECLARATION OF PRINCIPLES; THE MOSCOW TREATY WAS NOT MENTIONED.

2. FRANK BRANDED THIS PRESENTATION AS MERELY A RESTATEMENT OF THE OLD SOVIET DEMAND THAT THE PRINCIPLE OF INVIOABILITY OF FRONTIERS BE PLACED AT THE TOP OF THE LIST OF PRINCIPLES AND BE SEPARATED FROM THE PRINCIPLE OF THE NON- USE OR THREAT OF FORCE. FRANK TOLD FALIN THAT THE FRG GOAL REMAINS, AS STATED IN THE AUGUST 1970 LETTER OF GERMAN UNITY, THAT FUTURE EAST/ WEST TALKS COULD CONTRIBUTE TO A SITUATION WHERE GERMANY COULD ONE DAY BE REUNIFIED ON THE BASIS OF SELF- DETERMINATION. FRANK EMPHASIZED THAT NOTHING MUST BE DONE AT CSCE WHICH COULD CAST DOUBT ON THIS VITAL GERMAN GOAL.

3. IN REPLY, FALIN SAID MOSCOW KNOWS THAT THE FRG HOLDS THIS VIEW AND ACKNOWLEDGES THAT THIS FRG VIEW WILL CONTINUE TO EXIST; JUST AS THE CONTRADICTORY VIEWS OF THE USSR AND GDR ON THIS QUESTION WILL CONTINUE TO EXIST.

4. COMMENT: FONOFF DEPUTY ASSISTANT SECRETARY DIESEL TELLS US FRANK WAS STRUCK BY FALIN' S SHIFT IN THE COURSE OF THE DISCUSSION TO ACKNOWLEDGEMENT OF THE CONTINUING FRG POSITION ON THE GERMAN QUESTION. DIESEL SAID HE ASSUMED THIS WAS A REFLECTION OF MENDELEVICH' S COMMENT TO BRUNNER IN HELSINKI THAT THE USSR WOULD PROBABLY START A FIGHT OVER THE ISSUE OF INVIOABILITY OF FRONTIERS " BUT NOT RPT NOT A BIG ONE".( HELSINKI 752).  
HILLENBRAND

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**TAGS:** PFOR, GW, UR  
**To:** HELSINKI  
LONDON  
MOSCOW  
PARIS  
PM  
ROME  
SECSTATE WASHDC

THE HAGUE

VIENNA

**Type:** TE

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